PROGRAM SOLICITATION

Number 02.2

Small Business Innovation Research Program

IMPORTANT

Beginning October 2002, all DoD SBIR and STTR solicitations will be available in electronic format only from the DoD SBIR/STTR Website, in accordance with the government Paperwork Elimination Act.

To be notified of SBIR opportunities and to receive e-mail updates on the DoD SBIR and STTR programs, you are invited to subscribe to the DoD SBIR/STTR ListServ by e-mailing sbirlist@listserv.dodsbir.net.

If you have questions about the Defense Department's SBIR or STTR programs, please call the SBIR/STTR Help Desk at (866) SBIRHLP (866-724-7457), or see the DoD SBIR/STTR Web Site, at http://www.acq.osd.mil/sadbu/sbir.

U.S. Department of Defense SBIR Program Office Washington, DC 20301

May 2, 2002: Solicitation issued for pre-release

July 1, 2002: DoD begins accepting proposals

August 14, 2002: Deadline for receipt of proposals at the DoD Components by 3:00 p.m. local time

August 16, 2002: Deadline for receipt of proposals at the

DoD Components by 12:00 p.m. local time

Due to server technical problems for several hours late Tuesday night, August 13, 2002 until early Wednesday morning, August 14, 2002 at the DoD SBIR proposal submission site, the deadline for receipt of proposals under DoD SBIR Solicitation 02.2 is extended to 1200 Noon Local Time, August 16, 2002.

IMPORTANT NEW INFORMATION ABOUT THE DOD SBIR PROGRAM

1. **The DoD SBIR/STTR Help Desk** can address your questions about this solicitation, proposal preparation, contract negotiations, getting paid, government accounting requirements, intellectual property protection, commercialization reporting, the Fast Track, and other program-related areas. You may contact the Help Desk by:

Phone: 866-SBIRHLP (724-7457)

Email: http://www.acg.osd.mil/sadbu/sbir/help/helpdesk.htm

- 2. This is the last printed DoD SBIR Solicitation. Beginning October 2002, all DoD SBIR and STTR solicitations will be available in electronic format only from the DoD SBIR/STTR web site, in accordance with the Government Paperwork Elimination Act (GPEA).
- 3. The DoD SBIR/STTR Web Site (http://www.acq.osd.mil/sadbu/sbir) offers electronic access to many important resources for SBIR participants, such as the initial public release of each SBIR solicitation, sample SBIR proposals, model SBIR contracts, links to the Component SBIR programs within DoD, answers to commonly-asked questions about SBIR contracting, descriptive data on the SBIR program, and the latest program updates.
- 4. Your SBIR Proposal Cover Sheet and Company Commercialization Report must now be submitted electronically through http://www.dodsbir.net/submission, as described in Sections 3.4b and n. If you submit a proposal, you must submit a company commercialization report whether or not you have previously received SBIR or STTR awards.
- 5. PL106-554, which reauthorized the SBIR program through 2008, establishes the collection of "output and outcomes data". The DoD has been collecting much of this data through the Submission site; however, a few new data collection fields have been added. Carefully review your firm and Phase II commercialization information on http://www.dodsbir.net/submission and enter the necessary updates and entries.
- 6. You may contact the DoD authors of solicitation topics to ask questions about the topics before you submit a proposal. Procedures for doing so are discussed in Section 1.5c of this solicitation. Please note that you may talk by telephone with a topic author to ask such questions only between May 2, when this solicitation was pre-released, and July 1, when DoD begins accepting proposals. Written questions are accepted through July 31 through SITIS, as described in Section 1.5c.
- 7. **DoD has adopted commercialization of SBIR technology (in military and/or private sector markets) as a critical measure of performance** for both the DoD SBIR program and the companies that participate in the program. This new policy is reflected in Sections 3.4h,3.4n, 3.6, 4.4, and 5.4.
- 8. Under DoD's "Fast Track" policy (Section 4.5), SBIR projects that attract some matching cash from an outside investor for the Phase II effort receive expedited processing and interim funding between Phases I and II. See http://www.acq.osd.mil/sadbu/sbir/fasttrack/fsttrack.htm. Fast Track application coversheets must be submitted electronically through http://www.dodsbir.net/submission. Only the coversheets can be submitted electronically. The required letter from an outside investor and a concise statement of work for interim must still be submitted in hard copy with the signed, printed Fast Track coversheet.
- 9. Each DoD Component (Army, Navy, Air Force, etc.) has developed its own Phase II Enhancement policy. Under this policy, the Component will provide a Phase II company with additional Phase II SBIR funding if the company can match the additional SBIR funds with non-SBIR funds from DoD acquisition programs or the private sector. See each Component's section of the solicitation for details.
- 10. A number of the Army and Navy topics are supported by a DoD acquisition program (e.g. New Attack Submarine), as noted in the text of the topic. These acquisition programs are potentially important end customers for innovative new products resulting from SBIR projects. Information on how to contact these programs is posted on the DoD SBIR/STTR Web Site, at http://www.acq.osd.mil/sadbu/sbir/liaisons/liaisons.htm.
- 11. **The DoD maintains a ListServ e-mail broadcast service.** (To stay in touch with SBIR opportunities, subscribe to the DoD ListServ by e-mailing listserv.dodsbir.net.)

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DoD PROGRAM SOLICITATION FOR SMALL BUSINESS INNOVATION RESEARCH

1.0 PROGRAM DESCRIPTION

1.1 Introduction

The Army, Navy, Defense Advanced Research Projects Agency (DARPA), Missile Defense Agency (MDA), U.S. Special Operations Command (SOCOM), and Office of Secretary of Defense (OSD) hereafter referred to as DoD Components, invite small business firms to submit proposals under this solicitation for the Small Business Innovation Research (SBIR) program. Firms with the capability to conduct research and development (R&D) in any of the defense-related topic areas described in Section 8.0, and to commercialize the results of that R&D, are encouraged to participate.

Objectives of the DoD SBIR Program include stimulating technological innovation, strengthening the role of small business in meeting DoD research and development needs, fostering and encouraging participation by minority and disadvantaged persons in technological innovation, and increasing the commercial application of DoD-supported research or research and development results.

The Federal SBIR Program is mandated by Public Laws PL 97-219, PL 99-443, PL 102-564 and PL 106-554. The basic design of the DoD SBIR Program is in accordance with the Small Business Administration (SBA) SBIR Policy Directive, January 1993. The DoD Program presented in this solicitation strives to encourage scientific and technical innovation in areas specifically identified by DoD Components. The guidelines presented in this solicitation incorporate and exploit the flexibility of the SBA Policy Directive to encourage proposals based on scientific and technical approaches most likely to yield results important to the DoD and the private sector.

1.2 Three Phase Program

This program solicitation is issued pursuant to the Small Business Innovation Development Act of 1982, PL 97-219, PL 99-443, PL 102-564 and PL 106-554. Phase I is to determine, insofar as possible, the scientific, technical, and commercial merit and feasibility of ideas submitted under the SBIR Program. Phase I awards are typically \$60,000 to \$100,000 in size over a period not to exceed six months (nine months for the Air Force). Proposals should concentrate on that research or research and development which will significantly contribute to proving the scientific, technical, and commercial feasibility of the proposed effort, the successful completion of which is a prerequisite for further DoD support in Phase II. The measure of Phase I success includes evaluations of the extent to which Phase II results would have the potential to yield a product or process of continuing importance to DoD and the private sector. Proposers are encouraged to consider whether the research or research and development they are proposing to DoD Components also has private sector potential, either

for the proposed application or as a base for other applications.

Subsequent Phase II awards will be made to firms on the basis of results of their Phase I effort and the scientific, technical, and commercial merit of the Phase II proposal. Phase II awards are typically \$500,000 to \$750,000 in size over a period generally not to exceed 24 months (subject to negotiation). Phase II is the principal research or research and development effort and is expected to produce a well-defined deliverable prototype. A more comprehensive proposal will be required for Phase II.

Under Phase III, the small business is expected to obtain funding from the private sector and/or non-SBIR Government sources to develop the prototype into a viable product or non-R&D service for sale in military and/or private sector markets.

Under a policy approved by the Under Secretary of Defense for Acquisition and Technology in October 1998, DoD now tracks the extent to which technologies developed under Phase II are successfully commercialized in Phase III (in military and/or private sector markets), as discussed in Section 5.4 of this solicitation. Furthermore, DoD has adopted such commercialization success as a critical measure of performance for both the DoD SBIR program and the firms that participate in the program.

This solicitation is for Phase I proposals only. Only proposals submitted in response to this solicitation will be considered for Phase I award. Only proposals submitted in response to topics contained in this solicitation will be accepted. Proposers who were not awarded a contract in response to a prior SBIR solicitation are free to update or modify and re-submit the same or modified proposal if it is responsive to any of the topics listed in Section 8.

For Phase II, no separate solicitation will be issued and no unsolicited proposals will be accepted. Only those firms that were awarded Phase I contracts will be considered (Section 4.3 and 5.2).

DoD is not obligated to make any awards under either Phase I, II, or III, and all awards are subject to the availability of funds. DoD is not responsible for any monies expended by the proposer before award of any contract.

1.3 Proposer Eligibility and Limitations

Each proposer must qualify as a small business for research or research and development purposes as defined in Section 2.0 and certify to this on the Cover Sheet of the proposal. In addition, a minimum of two-thirds of the research and/or analytical work in Phase I must be carried out by the proposing firm. For Phase II, a minimum of one-half of the research and/or analytical work must be performed by the proposing firm. The percent of work is usually measured by both direct and indirect costs, although proposers planning to subcontract a significant

fraction of their work should verify how it will be measured with their DoD contracting officer during contract negotiations. For both Phase I and II, the <u>primary employment</u> of the principal investigator must be with the small business firm at the time of the award and during the conduct of the proposed effort. Primary employment means that more than <u>one-half</u> of the principal investigator's time is spent with the small business. Primary employment with a small business concern precludes full-time employment at another organization. Deviations from the requirements in this paragraph must be approved in writing by the contracting officer (during contract negotiations).

For both Phase I and Phase II, all research or research and development work must be performed by the small business concern in the United States. "United States" means the fifty states, the Territories and possessions of the United States, the Commonwealth of Puerto Rico, the Commonwealth of the Northern Mariana Islands, the Trust Territory of the Pacific Islands, and the District of Columbia

<u>Joint ventures</u> and <u>limited partnerships</u> are permitted, provided that the <u>entity created</u> qualifies as a small business in accordance with the Small Business Act, 15 USC 631, and the definition included in Section 2.2.

1.4 Conflicts of Interest

Awards made to firms owned by or employing current or previous Federal Government employees could create conflicts of interest for those employees in violation of federal law. Such proposers should contact the cognizant Ethics Counselor from the employees' Government agency for further guidance.

1.5 Questions about SBIR and Solicitation Topics

a. General Questions/Information. The <u>DoD SBIR/STTR Help Desk</u> is prepared to address general questions about this solicitation, the proposal preparation process, contract negotiation, payment vouchers, Government accounting requirements, intellectual property protection, the Fast Track, financing strategies, and other program-related areas. The Help Desk may be contacted by:

Phone: 866-SBIRHLP (724-7457)

Email: http://www.acq.osd.mil/sadbu/sbir/help/helpdesk.htm

The DoD SBIR/STTR Web Site offers electronic access to SBIR solicitations, answers to commonly asked questions, sample SBIR proposals, model SBIR contracts, abstracts of ongoing SBIR projects, the latest updates on the SBIR program, hyperlinks to sources of business assistance and financing, and other useful information.

b. General Questions about a DoD Component. General questions pertaining to a particular DoD Component (Army, Navy, Air Force, etc) should be submitted in accordance with the instructions given at the beginning of that Component's topics, in Section 8.0 of this solicitation.

c. Technical Questions about Solicitation Topics.

On May 2, 2002, this solicitation was issued for prerelease on the DoD SBIR/STTR <u>Web Site</u> (http://www.acq.osd.mil/sadbu/sbir), along with the names of the topic authors and their phone numbers. The names of topic authors and their phone numbers will remain posted on the <u>Web Site</u> until July 1, 2002, giving proposers an opportunity to ask technical questions about specific solicitation topics by telephone.

Once DoD begins accepting proposals on July 1, 2002, telephone questions will no longer be accepted, but proposers may submit written questions through the SBIR Interactive Topic Information System (SITIS), in which the questioner and respondent remain anonymous and all questions and answers are posted electronically for general viewing. Proposers may submit written questions to SITIS via the Internet (see "Solicitations" on the DoD SBIR/STTR Web Site), e-mail, fax, mail, or telephone as follows:

Defense Technical Information Center MATRIS Office, DTIC-AM ATTN: SITIS Coordinator NAS North Island, Box 357011 San Diego, CA 92135-7011 Phone: (619) 545-7529

Fax: (619) 545-0019
E-mail: sbir@dticam.dtic.mil
www: http://dtica.dtic.mil/sbir/

The SITIS service for this solicitation opens on or around May 17, 2002 and closes to new questions on July 31, 2002. SITIS will post all questions and answers on the Internet (see Solicitations on the DoD SBIR/STTR Web Site) from May 17, 2002 through August 14, 2002. (Answers will also be emailed or faxed directly to the inquirer if the inquirer provides an e-mail address or fax number.) Answers are generally posted within seven working days of question submission.

All proposers are advised to monitor SITIS during the solicitation period for questions and answers, and other information, relevant to the topic under which they are proposing.

1.6 Requests for Copies of DoD SBIR Solicitations

The DoD SBIR and STTR solicitations can be accessed via internet through the DoD SBIR/STTR <u>Web Site</u> at <u>www.acq.osd.mil/sadbu/sbir</u> or <u>www.dodsbir.net/</u>.

1.7 SBIR Conferences and Outreach

The DoD co-sponsors two National SBIR Conferences a year and participates in many state-organized conferences for small business. For information on these events, see "Conferences" on our <u>Web Site</u> (http://www.acq.osd.mil/sadbu/sbir). We have a special outreach effort to socially and economically disadvantaged firms.

2.0 DEFINITIONS

The following definitions apply for the purposes of this solicitation:

2.1 Research or Research and Development

Basic Research - Scientific study and experimentation to provide fundamental knowledge required for the solution of problems.

Exploratory Development - A study, investigation or minor development effort directed toward specific problem areas with a view toward developing and evaluating the feasibility and practicability of proposed solutions.

Advanced Development - Proof of design efforts directed toward projects that have moved into the development of hardware for test.

Engineering Development - Full-scale engineering development projects for DoD use but which have not yet received approval for production.

2.2 Small Business

A small business concern is one that, at the time of award of a Phase I or Phase II contract:

- **a.** Is independently owned and operated and organized for profit, is not dominant in the field of operation in which it is proposing, and has its principal place of business located in the United States;
- **b.** Is at least 51% owned, or in the case of a publicly owned business, at least 51% of its voting stock is owned by United States citizens or lawfully admitted permanent resident aliens:
- c. Has, including its affiliates, a number of employees not exceeding 500, and meets the other regulatory requirements found in 13 CFR Part 121. Business concerns, other than investment companies licensed, or state development companies qualifying under the Small Business Investment Act of 1958, 15 USC 661, et seq., are affiliates of one another when either directly or indirectly (1) one concern controls or has the power to control the other; or (2) a third party or parties controls or has the power to control both. Control can be exercised through common ownership, common management, and contractual relationships. The term "affiliates" is defined in greater detail in 13 CFR Sec. 121.103. The term "number of employees" is defined in 13 CFR Sec. 121.106. Business concerns include, but are not limited to, any individual, partnership, corporation, joint venture, association or cooperative.

2.3 Socially and Economically Disadvantaged Small Business

A small business that is at the time of award of a Phase I or Phase II contract:

- **a.** At least 51% owned by an Indian tribe or a native Hawaiian organization, or one or more socially and economically disadvantaged individuals, and
- **b.** Whose management and daily business operations are controlled by one or more socially and economically disadvantaged individuals.

A socially and economically disadvantaged individual is defined as a member of any of the following groups: Black Americans, Hispanic Americans, Native Americans, Asian-Pacific Americans, Subcontinent-Asian Americans, or other groups designated by SBA to be socially and economically disadvantaged.

2.4 Women-Owned Small Business

A women-owned small business is one that is at least 51% owned by one or more women, or in the case of a publicly owned business, at least 51% of the stock of which is owned by women, and who also control and operate it. "Control" in this context means exercising the power to make policy decisions. "Operate" in this context means being actively involved in the day-to-day management of the business.

2.5 Funding Agreement

Any contract, grant, or cooperative agreement entered into between any Federal Agency and any small business concern for the performance of experimental, developmental, or research work funded in whole or in part by the federal Government. Only the contract method will be used by DoD components for all SBIR awards.

2.6 Subcontract

A subcontract is any agreement, other than one involving an employer-employee relationship, entered into by a Federal Government contract awardee calling for supplies or services required solely for the performance of the original funding agreement. This includes consultants.

2.7 Commercialization

The process of developing markets and producing and delivering a product or non-R&D service for sale (whether by the originating party or by others), in Government and/or private sector markets.

3.0 PROPOSAL PREPARATION INSTRUCTIONS AND REQUIREMENTS

3.1 Proposal Requirements

A proposal to any DoD Component under the SBIR Program is to provide sufficient information to persuade the DoD Component that the proposed work represents an innovative approach to the investigation of an important scientific or engineering problem and is worthy of support under the stated criteria.

The quality of the scientific or technical content of the proposal will be the principal basis upon which proposals will be evaluated. The proposed research or research and development must be responsive to the chosen topic, although need not use the exact approach specified in the topic (see Section 4.1). Any small business contemplating a bid for work on any specific topic should determine that (a) the technical approach has a reasonable chance of meeting the topic objective, (b) this approach is innovative, not routine, and (c) the firm has the capability to implement the technical approach, i.e. has or can obtain people and equipment suitable to the task.

Those responding to this solicitation should note the proposal preparation tips listed below:

- Read and follow all instructions contained in this solicitation, including the instructions in Section 8.0 of the DoD component to which you are applying.
- 2) Use the free technical information services from DTIC and other information assistance organizations (Section 7.1 7.4).
- 3) Mark proprietary information as instructed in Sec. 5.6.
- 4) Limit your proposal to 25 pages (excluding Company Commercialization Report).
- 5) Use a type size no smaller than a 10-point font.
- 6) Register your firm on the DoD Electronic Submission Web Site (http://www.dodsbir.net/submission) and, as instructed on the Web Site, prepare a Proposal Cover Sheet and Company Commercialization Report to be included in your proposal.
- 7) Public access to the internet is available at most public libraries, local schools or a Small Business Development Center (SBDC) in your area. If you have any questions, please contact the DoD Help Desk (866) SBIRHLP (866-724-7457).

3.2 Proprietary Information

If information is provided which constitutes a trade secret, proprietary commercial or financial information, confidential personal information, or data affecting the national security, it will be treated in confidence to the extent permitted by law, provided it is clearly marked in accordance with Section 5.6. The cost proposal information, will be treated as proprietary whether or not it is indicated.

3.3 Limitations on Length of Proposal

This solicitation is designed to reduce the investment of time and cost to small firms in preparing a formal proposal. Those who wish to respond must submit a direct, concise, and informative research or research and development proposal of no more than 25 pages, excluding Company Commercialization Report, (no type smaller than 10-point on standard 8 ½ " X 11" paper with one (1) inch margins, and a maximum of 6 lines per inch), including Proposal Cover Sheet, Cost Proposal, and any enclosures or attachments. Promotional and non-project related discussion is discouraged. Cover all items listed below in Section 3.4 in the order given. The space allocated to each will depend on the problem chosen and the principal investigator's approach. In the interest of equity, proposals in excess of the 25-page limitation (including attachments, appendices, or references, but excluding Company Commercialization Report) will not be considered for review or award.

3.4 Phase I Proposal Format

- a. Page Numbering. Number all pages of your proposal consecutively.
- b. Proposal Cover Sheet. Register your firm on the password-protected DoD Electronic Submission Web Site (http://www.dodsbir.net/submission). As instructed on the Web Site, prepare a Proposal Cover Sheet, including a brief technical abstract of the proposed R&D project and a discussion of anticipated benefits and potential commercial applications. If your proposal is selected for award, the technical abstract and discussion of anticipated benefits will be publicly released on the Internet; therefore, do not include proprietary or classified information in these sections. Print out a hard copy of the Proposal Cover Sheet from the Web Site and include it, with the appropriate signatures, as the first two pages of your proposal. Also include a photocopy of the signed Proposal Cover Sheet in the additional copies of the proposal that you submit per Section 6.0 of this solicitation
- **c.** Identification and Significance of the Problem or Opportunity. Define the specific technical problem or opportunity addressed and its importance. (Begin on Page 3 of your proposal.)
- **d. Phase I Technical Objectives.** Enumerate the specific objectives of the Phase I work, including the questions it will try to answer to determine the feasibility of the proposed approach.
- e. Phase I Work Plan. Provide an explicit, detailed description of the Phase I approach. The plan should indicate what is planned, how and where the work will be carried out, a schedule of major events, and the final product to be delivered. The Phase I effort should attempt to determine the technical feasibility of the proposed

concept. The methods planned to achieve each objective or task should be discussed explicitly and in detail. This section should be a substantial portion of the total proposal.

f. Related Work. Describe significant activities directly related to the proposed effort, including any conducted by the principal investigator, the proposing firm, consultants, or others. Describe how these activities interface with the proposed project and discuss any planned coordination with outside sources. The proposal must persuade reviewers of the proposer's awareness of the state-of-the-art in the specific topic.

Describe previous work not directly related to the proposed effort but similar. Provide the following: (1) short description, (2) client for which work was performed (including individual to be contacted and phone number), and (3) date of completion.

g. Relationship with Future Research or Research and Development.

- (1) State the anticipated results of the proposed approach if the project is successful.
- (2) Discuss the significance of the Phase I effort in providing a foundation for Phase II research or research and development effort.
- **h.** Commercialization Strategy. Describe in approximately one page your company's strategy for commercializing this technology in DoD and/or private sector markets. Provide specific information on the market need the technology will address and the size of the market. Also include a schedule showing the quantitative commercialization results from this SBIR project that your company expects to achieve and when (i.e., amount of additional investment, sales revenue, etc. see items a through g in Section 5.4).
- i. Key Personnel. Identify key personnel who will be involved in the Phase I effort including information on directly related education and experience. A concise resume of the principal investigator, including a list of relevant publications (if any), must be included. <u>All resumes will count toward the 25-page limitation.</u>
- **j. Facilities/Equipment.** Describe available instrumentation and physical facilities necessary to carry out the Phase I effort. Items of equipment to be purchased (as detailed in Reference A) shall be justified under this section. Also state whether or not the facilities where the proposed work will be performed meet environmental laws and regulations of federal, state (name), and local Governments for, but not limited to, the following groupings: airborne emissions, waterborne effluents, external radiation levels, outdoor noise, solid and bulk waste disposal practices, and handling and storage of toxic and hazardous materials.
- **k.** Consultants. Involvement of a university or other consultants in the project may be appropriate. If such involvement is intended, it should be described in detail

and identified in Reference A. A minimum of <u>two-thirds</u> of the research and/or analytical work in Phase I, as measured by direct and indirect costs, must be carried out by the proposing firm, unless otherwise approved in writing by the contracting officer.

1. Prior, Current, or Pending Support of Similar Proposals or Awards. Warning -- While it is permissible, with proposal notification, to submit identical proposals or proposals containing a significant amount of essentially equivalent work for consideration under numerous federal program solicitations, it is unlawful to enter into contracts or grants requiring essentially equivalent effort. If there is any question concerning this, it must be disclosed to the soliciting agency or agencies before award.

If a proposal submitted in response to this solicitation is substantially the same as another proposal that has been funded, is now being funded, or is pending with another Federal Agency or DoD Component or the same DoD Component, the proposer must so indicate on the Proposal Cover Sheet and provide the following information:

- (1) Name and address of the Federal Agency(s) or DoD Component to which a proposal was submitted, will be submitted, or from which an award is expected or has been received.
- (2) Date of proposal submission or date of award.
- (3) Title of proposal.
- (4) Name and title of principal investigator for each proposal submitted or award received.
- (5) Title, number, and date of solicitation(s) under which the proposal was submitted, will be submitted, or under which award is expected or has been received.
- (6) If award was received, state contract number.
- (7) Specify the applicable topics for each SBIR proposal submitted or award received.

Note: If Section 3.4.1 does not apply, state in the proposal "No prior, current, or pending support for proposed work."

- m. Cost Proposal. Complete the cost proposal in the format shown in Reference A of this solicitation for the Phase I effort only. Some items in Reference A may not apply to the proposed project. If such is the case, there is no need to provide information on each and every item. What matters is that enough information be provided to allow the DoD Component to understand how the proposer plans to use the requested funds if the contract is awarded.
- (1) List all key personnel by <u>name</u> as well as by number on <u>hours</u> dedicated to the project as direct labor.
- (2) Special tooling and test equipment and material cost may be included under Phases I and II. The inclusion of equipment and material will be carefully reviewed relative to need and appropriateness for the work proposed. The purchase of special tooling and test equipment must, in the opinion of the Contracting Officer, be advantageous to the Government and should be related directly to the specific topic. These may include such items as innovative instrumentation and/or automatic test equipment. Title to property furnished by the Government or acquired with Government funds will be vested with the DoD Component, unless it is determined that transfer of title to the contractor would

- be more cost effective than recovery of the equipment by the DoD Component.
- (3) Cost for travel funds must be justified and related to the needs of the project.
- (4) Cost sharing is permitted for proposals under this solicitation; however, cost sharing is not required nor will it be an evaluation factor in the consideration of a Phase I proposal.

When a proposal is selected for award, the proposer should be prepared to submit further documentation to its DoD contracting officer to substantiate costs (e.g., a brief explanation of cost estimates for equipment, materials, and consultants or subcontractors).

n. Company Commercialization Report on Prior SBIR Awards. If your firm is submitting a Phase I or Phase II proposal, it is required to prepare a Company Commercialization Report through the password-protected Electronic Submission Web (http://www.dodsbir.net/submission). If you submit a proposal, you must submit a company commercialization report whether or not you have not previously received SBIR or STTR awards. As instructed on the Web Site, list in the Report the quantitative commercialization results of your firm's prior Phase II projects, including the items listed in section 5.4a through g of this solicitation (sales revenue, additional investment, etc.). The Web Site will then compare these results to the historical averages for the DoD SBIR Program. Once your firm has completed the Report on the Web Site, print out a hard copy of the Report, sign and date it, and attach it to the back of your proposal.

As noted on the Web Site, your firm may also, at its option, include at the end of the Report additional, explanatory material (no more than five pages) relating to the firm's record of commercializing its prior SBIR or STTR projects, such as: commercialization successes (in government and/or private sector markets) that are not fully captured in the quantitative results (e.g. commercialization resulting from your firm's prior Phase I projects); any mitigating factors that could account for low commercialization; and recent changes in the firm's organization or personnel designed to increase the firm's commercialization The Company success. Commercialization Report and additional explanatory material (if any) will not be counted toward the 25-page limit for Phase I proposals.

A Report showing that a firm has received no prior Phase II awards will not affect the firm's ability to obtain an SBIR award.

3.5 Bindings

Do not use special bindings or covers. Staple the pages in the upper left hand corner of each proposal.

3.6 Phase II Proposal Format

This solicitation is for Phase I only. A Phase II proposal can be submitted only by a Phase I awardee and only in response to a request from the agency; that is, Phase II is not initiated by a solicitation.

Each Phase II proposal must contain a Proposal Cover Sheet and a Company Commercialization Report (see Section 3.4b and n). In addition, each Phase II proposal must contain a two-page commercialization strategy, addressing the following questions:

- (1) What is the first product that this technology will go into?
- (2) Who will be your customers, and what is your estimate of the market size?
- (3) How much money will you need to bring the technology to market, and how will you raise that money?
- (4) Does your company contain marketing expertise and, if not, how do you intend to bring that expertise into the company?
- (5) Who are your competitors, and what is your price and/or quality advantage over your competitors?

The commercialization strategy must also include a schedule showing the quantitative commercialization results from the Phase II project that your company expects to report in its Company Commercialization Report Updates one year after the start of Phase II, at the completion of Phase II, and after the completion of Phase II (i.e., amount of additional investment, sales revenue, etc. – see items a through g in section 5.4).

Additional instructions regarding Phase II proposal preparation and submission will be provided or made available by the DoD Components to all Phase I winners at time of Phase I contract award.

3.7 False Statements

Knowingly and willfully making any false, fictitious, or fraudulent statements or representations may be a felony under the Federal Criminal False Statement Act (18 U.S.C. Sec 1001), punishable by a fine of up to \$10,000, up to five years in prison, or both.

4.0 METHOD OF SELECTION AND EVALUATION CRITERIA

4.1 Introduction

Phase I proposals will be evaluated on a competitive basis and will be considered to be binding for six (6) months from the date of closing of this solicitation unless the offeror states otherwise. If selection has not been made prior to the proposal's expiration date, offerors will be requested as to whether or not they want to extend their proposal for an additional period of time. Proposals meeting stated solicitation requirements will be evaluated by scientists or engineers knowledgeable in the topic area. Proposals will be evaluated first on their relevance to the chosen topic. A proposal that meets the goals of a solicitation topic but does not use the exact approach specified in the topic will be considered relevant. (Prospective proposers should contact the topic author as described in Section 1.5 to determine whether submission of such a proposal would be useful.)

Proposals found to be relevant will then be evaluated using the criteria listed in Section 4.2. Final decisions will be made by the DoD Component based upon these criteria and consideration of other factors including possible duplication of other work, and program balance. A DoD Component may elect to fund several or none of the proposed approaches to the same topic. In the evaluation and handling of proposals, every effort will be made to protect the confidentiality of the proposal and any evaluations. There is no commitment by the DoD Components to make any awards on any topic, to make a specific number of awards or to be responsible for any monies expended by the proposer before award of a contract.

For proposals that have been selected for contract award, a Government Contracting Officer will draw up an appropriate <u>contract</u> to be signed by both parties before work begins. Any negotiations that may be necessary will be conducted between the offeror and the Government Contracting Officer. It should be noted that <u>only a duly appointed contracting officer</u> has the authority to enter into a contract on behalf of the U.S. Government.

Phase II proposals will be subject to a technical review process similar to Phase I. Final decisions will be made by DoD Components based upon the scientific and technical evaluations and other factors, including a commitment for Phase III follow-on funding, the possible duplication with other research or research and development, program balance, budget limitations, and the potential of a successful Phase II effort leading to a product of continuing interest to DoD. DoD is not obligated to make any awards under Phase II or the Fast Track, and all awards are subject to the availability of funds. DoD is not responsible for any monies expended by the proposer before award of a contract.

<u>Upon written request</u> and after final award decisions have been announced, a debriefing will be provided to unsuccessful offerors on their proposals (See Section 6.5).

4.2 Evaluation Criteria - Phase I

The DoD Components plan to select for award those proposals offering the best value to the Government and the nation considering the following factors.

- **a.** The soundness, technical merit, and innovation of the proposed approach and its incremental progress toward topic or subtopic solution.
- b. The qualifications of the proposed principal/key investigators, supporting staff, and consultants. Qualifications include not only the ability to perform the research and development but also the ability to commercialize the results.
- c. The potential for commercial (Government or private sector) application and the benefits expected to accrue from this commercialization.

Where technical evaluations are essentially equal in merit, cost to the Government will be considered in determining the successful offeror.

Technical reviewers will base their conclusions only on information contained in the proposal. It cannot be assumed that reviewers are acquainted with the firm or key individuals or any referenced experiments. Relevant supporting data such as journal articles, literature, including Government publications, etc., should be contained or referenced in the proposal and will count toward the 25-page limit.

4.3 Evaluation Criteria - Phase II

The Phase II proposal will be reviewed for overall merit based upon the criteria below.

- **a.** The soundness, technical merit, and innovation of the proposed approach and its incremental progress toward topic or subtopic solution.
- b. The qualifications of the proposed principal/key investigators, supporting staff, and consultants. Qualifications include not only the ability to perform the research and development but also the ability to commercialize the results.
- c. The potential for commercial (Government or private sector) application and the benefits expected to accrue from this commercialization.

The reasonableness of the proposed costs of the effort to be performed will be examined to determine those proposals that offer the best value to the Government. Where technical evaluations are essentially equal in merit, cost to the Government will be considered in determining the successful offeror.

Phase II proposal evaluation may include on-site evaluations of the Phase I effort by Government personnel.

<u>Fast Track Phase II proposals</u>. Under the regular Phase II evaluation process, the above three criteria are each given roughly equal weight (with some variation across the DoD Components). For projects that qualify for the Fast Track (as discussed in Section 4.5), DoD will evaluate the Phase II proposals under a separate, expedited process in

accordance with the above criteria, and may select these proposals for Phase II award provided:

- (1) they meet or exceed criteria (a) and (b); and
- (2) the project has substantially met its Phase I technical goals

(and assuming budgetary and other programmatic factors are met, as discussed in Section 4.1). Fast Track proposals, having attracted matching cash from an outside investor, presumptively meet criterion (c). Consistent with DoD policy, this process may result in a significantly higher percentage of Fast Track projects obtaining Phase II award than non-Fast Track projects. However, selection and award of a Fast Track proposal is not mandated and DoD retains the discretion not to select or fund any Fast Track proposal.

4.4 Assessing Commercial Potential of Proposals

A Phase I or Phase II proposal's commercial potential will be assessed using the following criteria:

- a. The proposer's commercialization strategy (see Sections 3.4h and 3.6) and, as discussed in that strategy: (1) any commitments of additional investment in the technology during Phase II from the private sector, DoD prime contractors, non-SBIR/STTR DoD programs, or other sources, and (2) any Phase III follow-on funding commitments; and
- b. The proposer's record of commercializing its prior SBIR and STTR projects, as shown in its Company Commercialization Report (see Section 3.4n). If the "Commercialization Achievement Index" shown on the first page of the Report is at the 5th percentile or below, the proposer will receive no more than half of the evaluation points available under evaluation criterion c in Sections 4.2 and 4.3 ("potential for commercialization"), unless the SBIR program manager for the DoD Component receiving the proposal (Army, Navy, Air Force, etc.) recommends, in writing, that an exception be made for that proposer, and the contracting officer approves the exception.

A Company Commercialization Report showing that the proposing firm has no prior Phase II awards will not affect

the firm's ability to win an award. Such a firm's proposal will be evaluated for commercial potential based on its commercialization strategy in item a, above.

4.5 SBIR Fast Track

a. In General. The DoD SBIR program has implemented a streamlined Fast Track process for SBIR projects that attract matching cash from an outside investor for the Phase II SBIR effort (as well as for the interim effort between Phases I and II). The purpose is to focus SBIR funding on those projects that are most likely to be

developed into viable new products that DoD and others will buy and that will thereby make a major contribution to U.S. military and/or economic capabilities.

Outside investors, as defined in <u>DoD's Fast Track</u> <u>Guidance</u> (Reference F), may include such entities as another company, a venture capital firm, an individual investor, or a non-SBIR, non-STTR government program; they do not include the owners of the small business, their family members, and/or affiliates of the small business.

As discussed in detail below, projects that obtain matching funds from outside investors and thereby qualify for the SBIR Fast Track will (subject to the qualifications described herein):

- (1) Receive interim funding of \$30,000 to \$50,000 between Phases I and II;
- (2) Be evaluated for Phase II award under a separate, expedited process; and
- (3) Be selected for Phase II award provided they meet or exceed a threshold of "technically sufficient" and have substantially met their Phase I technical goals (and assuming other programmatic factors are met), as described in Section 4.3.

Consistent with DoD policy, this process should prevent any significant gaps in funding between Phases I and II for Fast Track projects, and result in a significantly higher percentage of Fast Track projects obtaining Phase II award than non-Fast Track projects.

All DoD Components administer the Fast Track according to the procedures in this section, except for MDA. MDA administers slightly different procedures that have been approved by the Under Secretary of Defense for Acquisition and Technology – see the MDA proposal instructions in Section 8 of this solicitation.

b. How To Qualify for the SBIR Fast Track. To qualify for the SBIR Fast Track, a company must submit a Fast Track application within 150 days after the effective start date of its Phase I contract, unless a different deadline for Fast Track applications is specified by the DoD Component funding the project (see the Component's introductory page in Section 8 of this solicitation - the deadlines range from 120 to 180 days). The company is encouraged to discuss the application with its Phase I technical monitor; however, it need not wait for an invitation from the technical monitor to submit either a Fast

Track application or a Fast Track Phase II proposal. The awardee should contact their Phase I technical monitor for further instructions and guidance.

A Fast Track application consists of the following items:

- (1) A completed Fast Track application form, found at Reference B of this solicitation. On the application form, the company and its outside investor must:
 - (a) State that the outside investor will match both interim and Phase II SBIR funding, in cash, contingent on the company's selection for Phase II award, as described on the form at Reference B.

The matching rates needed to qualify for the Fast Track are as follows:

- For companies that have never received a Phase II SBIR award from DoD or any other federal agency, the minimum matching rate is <u>25 cents for every SBIR dollar</u>. (For example, if such a company receives interim and Phase II SBIR funding that totals \$750,000, it must obtain matching funds from the investor of \$187,500.)
- For all other companies, the minimum matching rate is 1 dollar for every SBIR dollar. (For example, if such a company receives interim and Phase II SBIR funding that totals \$750,000, it must obtain matching funds from the investor of \$750,000.)
- (b) Certify that the outside funding proposed in the application qualifies as a "Fast Track investment," and the investor qualifies as an "outside investor," as defined in <u>DoD Fast Track Guidance</u> (Reference F).
- (2) A letter from the outside investor to the company, containing:
 - (a) A commitment to match both interim and Phase II SBIR funding, in cash, contingent on the company's selection for Phase II award, as discussed on the form at Reference B.
 - (b) A brief statement (less than one page) describing that portion of the effort that the investor will fund. The investor's funds may pay for additional research and development on the company's SBIR project or, alternatively, they may pay for other activities not included in the Phase II contract's statement of work, provided these activities further the development and/or commercialization of the technology (e.g., marketing).
 - (c) A brief statement (less than one page) describing (i) the investor's experience in evaluating companies' ability to successfully commercialize technology; and (ii) the investor's assessment of the market for this particular SBIR technology, and of the ability of the company to bring this technology to market.
- (3) A concise statement of work for the interim SBIR effort (less than four pages) and detailed cost proposal (less than one page). Note: if the company has already negotiated an interim effort (e.g., an "option") of \$30,000 to \$50,000 with DoD as part of its Phase I contract, it need only cite that section of its contract, and need not submit an additional statement of work and cost proposal.

The company should send its Fast Track application to its Phase I technical monitor, with copies to the appropriate Component program manager and to the DoD SBIR program manager, as indicated on the back of the application form.

Also, in order to qualify for the Fast Track, the company

(1) Must submit its Phase II proposal within 180 days after the effective start date of its Phase I contract,

- unless a different deadline for Fast Track Phase II proposals is specified by the DoD Component funding the contract (see the Component's introductory page in Section 8 of this solicitation the deadlines range from 150 days to 210 days).
- (2) Must submit its Phase I final report by the deadline specified in its Phase I contract, but not later than 210 days after the effective start date of the contract (for the Air Force, not later than 270 days).
- (3) Must certify, within 45 days after being notified that it has been selected for Phase II award, that the entire amount of the matching funds from the outside investor has been transferred to the company. Certification consists of a letter, signed by both the company and its outside investor, stating that in cash has been transferred to our company from our outside investor in accord with the SBIR Fast Track procedures." The letter must be sent to the DoD contracting office along with a copy of the company's bank statement showing the funds have been deposited. IMPORTANT: If the DoD contracting office does not receive, within the 45 days, this certification showing the transfer of funds, the company will be ineligible to compete for a Phase II award not only under the Fast Track but also under the regular Phase II competition, unless a specific written exception is granted by the Component's SBIR program manager. Before signing the certification letter, the company and investor should read the cautionary note at Section 3.7. If the outside investor is a non-SBIR/non-STTR DoD program, it must provide a line of accounting within the 45 days that can be accessed immediately.

Failure to meet these conditions in their entirety and within the time frames indicated will generally disqualify a company from participation in the SBIR Fast Track. Deviations from these conditions must be approved in writing by the contracting office.

c. Benefits of Qualifying for the Fast Track. If a project qualifies for the Fast Track:

- (1) It will receive interim SBIR funding of \$30,000 to \$50,000, commencing approximately at the end of Phase I. Consistent with DoD policy, the vast majority of projects that qualify for the Fast Track should receive interim SBIR funding. However, the DoD contracting office has the discretion and authority, in any particular instance, to deny interim funding when doing so is in the Government's interest (e.g., when the project no longer meets a military need or the statement of work does not meet the threshold of "technically sufficient" as described in Section 4.3).
- (2) DoD will evaluate the Fast Track Phase II proposal under a separate, expedited process, and may select the proposal for Phase II award provided it meets or exceeds evaluation criteria (a) and (b), as described in Section 4.3 (assuming budgetary and other programmatic factors are met, as discussed in Section

- 4.1). Consistent with DoD policy, this process should result in a significantly higher percentage of Fast Track projects obtaining Phase II award than non-Fast Track projects. However, DoD is not obligated, in any particular instance, to award a Phase II contract to a Fast Track project, and DoD is not responsible for any funds expended by the proposer before award of a contract.
- (3) It will receive notification, no later than ten weeks after the completion of its Phase I project, of whether it has

- been selected for a Phase II award.
- (4) If selected, it will receive its Phase II award within an average of five months from the completion of its Phase I project.
- **d.** Additional Reporting Requirement. In the company's final Phase II progress report, it must include a brief accounting (in the company's own format) of how the investor's funds were expended to support the project.

5.0 CONTRACTUAL CONSIDERATIONS

Note: Eligibility and Limitation Requirements (Section 1.3) Will Be Enforced

5.1 Awards (Phase I)

- **a.** Number of Phase I Awards. The number of Phase I awards will be consistent with the agency's RDT&E budget, the number of anticipated awards for interim Phase I modifications, and the number of anticipated Phase II contracts. No Phase I contracts will be awarded until all qualified proposals (received in accordance with Section 6.2) on a specific topic have been evaluated. Normally proposers will be notified of selection/non-selection status for a Phase I award within six months of the proposal's closing date.
- **b.** Type of Funding Agreement. All winning proposals will be funded under negotiated contracts and may include a reasonable fee or profit consistent with normal profit margins provided to profit-making firms for R/R&D work. The firm fixed price or cost plus fixed fee type contract will be used for all Phase I projects (see Section 5.5).
- c. Average Dollar Value of Awards. DoD Components will make Phase I awards to small businesses typically on a one-half person-year effort over a period generally not to exceed six months (subject to negotiation). P.L. 102-564 allows agencies to award Phase I contracts up to \$100,000 without justification. The typical size of award varies across the DoD Components; it is therefore important for a proposer to read the introductory page of the Component to which it is applying (in Section 8.0) for any specific instructions regarding award size.
- **d.** Timing of Phase I Awards. Across DoD, the median time between the date that the SBIR solicitation closes and the award of a Phase I contract is 4 months.

5.2 Awards (Phase II)

a. Number of Phase II Awards. The number of Phase II awards will depend upon the results of the Phase I efforts and the availability of funds. The DoD Components anticipate that approximately 40 percent of its Phase I awards will result in Phase II projects. This is merely an advisory estimate and the government reserves the right and discretion not to award to any or to award less than

this percentage of Phase II projects.

b. Type of Funding Agreement.

Each Phase II proposal selected for award will be funded under a negotiated contract and may include a reasonable fee or profit consistent with normal profit margins provided to profit-making firms for R/R&D work.

- c. Average Dollar Value of Awards. Phase II awards will be made to small businesses based on results of the Phase I efforts and the scientific, technical, and commercial merit of the Phase II proposal. Average Phase II awards will typically cover 2 to 5 person-years of effort over a period generally not to exceed 24 months (subject to negotiation). PL 102-564 states that the Phase II awards may be up to \$750,000 each without justification. See special instructions for each DoD Component in Section 8.
- **d.** Timing of Phase II Awards. Across DoD, the median time between DoD's receipt of a Phase II proposal and the award of a Phase II contract is 6.5 months

5.3 Phase I Report

a.Content. A final report is required for each Phase I project. The report must contain in detail the project objectives, work performed, results obtained, and estimates of technical feasibility. A completed SF 298, "Report Documentation Page", will be used as the first page of the report. (A blank SF298 is provided in Reference E of this solicitation.) In addition, monthly status and progress reports may be required by the DoD agency.

b. Preparation.

- (1) If desirable, language used by the company in its Phase II proposal to report Phase I progress may also be used in the final report.
- (2) For each unclassified report, the company submitting the report should fill in block 12a (Distribution/Availability Statement) of the SF298, "Report Documentation Page" with one of the following statements:
 - (a) Approved for public release; distribution unlimited.
 - (b) Distribution authorized to U.S. Government Agencies only; contains proprietary information.

Note: The sponsoring DoD activity, after reviewing the

- company's entry in block 12a, has final responsibility for assigning a distribution statement.
- (3) Block 13 (Abstract) of the SF 298, "Report Documentation Page") must include as the first sentence, "Report developed under SBIR contract for topic [insert solicitation topic number]". The abstract must identify the purpose of the work and briefly describe the work carried out, the finding or results and the potential applications of the effort. Since the abstract will be published by the DoD, it must not contain any proprietary or classified data.
- (4) Block 14 (Subject Terms) of the SF 298 must include the term "SBIR Report".
- **c. Submission.** The company shall submit <u>FIVE COPIES</u> of the final report on each Phase I project to the DoD in accordance with the negotiated delivery schedule. Delivery will normally be within thirty days after completion of the Phase I technical effort. The company shall, at the same time, submit <u>ONE ADDITIONAL COPY</u> of each report directly to the DTIC (unless instructed otherwise by the sponsoring DoD activity in the Phase I contract):

ATTN: DTIC-OCA Defense Technical Information Center 8725 John J Kingman Road, Suite 0944 Ft. Belvoir, VA 22060-6218.

If the report is classified, the sponsoring DoD activity will provide special submission instructions. *Note: The sponsoring DoD activity has final responsibility for ensuring that the company or the DoD activity provide DTIC with all applicable Phase I and Phase II technical reports, classified and unclassified, developed under SBIR contract, per DoD Directive 3200.12 (http://web7.whs.osd.mil/dodiss/directives/direct2.htm).*

5.4 Commercialization Updates in Phase II

If, after completion of Phase I, the contractor is awarded a Phase II contract, the contractor shall be required to periodically update the following commercialization results of the Phase II project through the Web Site at http://www.dodsbir.net/submission:

- a. Sales revenue from new products and non-R&D services resulting from the Phase II technology:
- Additional investment from sources other than the federal SBIR/STTR program in activities that further the development and/or commercialization of the Phase II technology;
- Whether the Phase II technology has been used in a fielded DoD system or acquisition program and, if so, which system or program;
- d. The number of patents resulting from the contractor's participation in the SBIR/STTR program;
- e. Growth in number of firm employees; and
- f. Whether the firm has completed an initial public offering of stock (IPO) resulting, in part, from the Phase II project.

These updates on the project will be required one year after the start of Phase II, at the completion of Phase II, and subsequently when the contractor submits a new SBIR or STTR proposal to DoD. Firms that do not submit a new proposal to DoD will be asked to provide updates on an annual basis after the completion of Phase II.

5.5 Payment Schedule

The specific payment schedule (including payment amounts) for each contract will be incorporated into the contract upon completion of negotiations between the DoD and the successful Phase I or Phase II offeror. Successful offerors may be paid periodically as work progresses in accordance with the negotiated price and payment schedule. Phase I contracts are primarily fixed price contracts, under which monthly payments may be made. The contract may include a separate provision for payment of a fee or profit. Final payment will follow completion of contract performance and acceptance of all work required under the contract. Other types of financial assistance may be available under the contract.

5.6 Markings of Proprietary or Classified Proposal Information

The proposal submitted in response to this solicitation may contain technical and other data which the proposer does not want disclosed to the public or used by the Government for any purpose other than proposal evaluation.

Information contained in unsuccessful proposals will remain the property of the proposer except for the Proposal Cover Sheet. The Government may, however, retain copies of all proposals. Public release of information in any proposal submitted will be subject to existing statutory and regulatory requirements.

If proprietary information is provided by a proposer in a proposal which constitutes a trade secret, proprietary commercial or financial information, confidential personal information or data affecting the national security, it will be treated in confidence, to the extent permitted by law, provided this information is clearly marked by the proposer with the term "PROPRIETARY" and provided that the following legend which appears on the Proposal Cover Sheet (Section 3.4b) of the proposal is completed:

"For any purpose other than to evaluate the proposal, the data referenced below shall not be disclosed outside the Government and shall not be duplicated, used, or disclosed in whole or in part, provided that if a contract is awarded to the proposer as a result of or in connection with the submission of this data, the Government shall have the right to duplicate, use or disclose the data to the extent provided in the funding agreement. This restriction does not limit the Government's right to use information contained in the data if it is obtained from another source without restriction. The data subject to this restriction is contained on the pages of the proposal listed on the line below."

Any other legend may be unacceptable to the Government and may constitute grounds for removing the proposal from further consideration and without assuming any liability for inadvertent disclosure. The Government will limit dissemination of properly marked information to within official channels.

In addition, each page of the proposal containing proprietary data which the proposer wishes to restrict must be marked with the following legend:

"Use or disclosure of the proposal data on lines specifically identified by asterisk (*) are subject to the restriction on the Cover Sheet of this proposal."

If all of the information on a particular page is proprietary, the proposer should so note by including the word "PROPRIETARY" in both the header and footer on that page.

The Government assumes no liability for disclosure or use of unmarked data and may use or disclose such data for any purpose.

In the event properly marked data contained in a proposal in response to this solicitation is requested pursuant to the Freedom of Information Act, 5 USC 552, the proposer will be advised of such request and prior to such release of information will be requested to expeditiously submit to the DoD Component a detailed listing of all information in the proposal which the proposer believes to be exempt from disclosure under the Act. Such action and cooperation on the part of the proposer will ensure that any information released by the DoD Component pursuant to the Act is properly determined.

Those proposers that have a classified facility clearance may submit <u>classified material</u> with their proposal. Any classified material shall be marked and handled in accordance with applicable regulations. Arbitrary and unwarranted use of this restriction is discouraged. Offerors must follow the National Industrial

Security Program Operating Manual (NISPOM), DoD 5220.22-M, procedures for marking and handling classified material.

5.7 Copyrights

To the extent permitted by statute, the awardee may copyright (consistent with appropriate national security considerations, if any) material developed with DoD support. DoD receives a royalty-free license for the Federal Government and requires that each publication contain an appropriate acknowledgment and disclaimer statement.

5.8 Patents

Small business firms normally may retain the principal worldwide patent rights to any invention developed with Government support. The Government receives a royalty-free license for its use, reserves the right to require the patent holder to license others in certain

limited circumstances, and requires that anyone exclusively licensed to sell the invention in the United States must normally manufacture it domestically. To the extent authorized by 35 USC 205, the Government will not make public any information disclosing a Government-supported invention for a period of five years to allow the awardee to pursue a patent.

5.9 Technical Data Rights

Rights in technical data, including software, developed under the terms of any contract resulting from proposals submitted in response to this solicitation generally remain with the contractor, except that the Government obtains a royalty-free license to use such technical data only for Government purposes during the period commencing with contract award and ending five years after completion of the project under which the data were generated. Upon expiration of the five-year restrictive license, the Government has unlimited rights in the SBIR data. During the license period, the Government may not release or disclose SBIR data to any person other than its support services contractors except: (1) For evaluational purposes; (2) As expressly permitted by the contractor; or (3) A use, release, or disclosure that is necessary for emergency repair or overhaul of items operated by the Government. See DFARS clause 252.227-7018, "Rights in Noncommercial Technical Data and Computer Software -- SBIR Program."

5.10 Cost Sharing

Cost sharing is permitted for proposals under this solicitation; however, cost sharing is not required nor will it be an evaluation factor in the consideration of any Phase I proposal.

5.11 Joint Ventures or Limited Partnerships

Joint ventures and limited partnerships are eligible provided the <u>entity created</u> qualifies as a small business as defined in Section 2.2 of this solicitation.

5.12 Research and Analytical Work

- **a.** For Phase I a minimum of <u>two-thirds</u> of the research and/or analytical work must be performed by the proposing firm unless otherwise approved in writing by the contracting officer.
- **b.** For Phase II a minimum of <u>one-half</u> of the research and/or analytical work must be performed by the proposing firm, unless otherwise approved in writing by the contracting officer.

The percentage of work is usually measured by both direct and indirect costs, although proposers planning to subcontract a significant fraction of their work should verify how it will be measured with their contracting officer during contract negotiations.

5.13 Contractor Commitments

Upon award of a contract, the contractor will be required to make certain legal commitments through acceptance of Government contract clauses in the Phase I contract. The outline that follows is illustrative of the types of provisions required by the Federal Acquisition Regulations that will be included in the Phase I contract. This is not a complete list of provisions to be included in Phase I contracts, nor does it contain specific wording of these clauses. Copies of complete general provisions will be made available prior to award.

- **a. Standards of Work.** Work performed under the contract must conform to high professional standards.
- **b. Inspection.** Work performed under the contract is subject to Government inspection and evaluation at all reasonable times.
- **c. Examination of Records.** The Comptroller General (or a fully authorized representative) shall have the right to examine any directly pertinent records of the contractor involving transactions related to this contract.
- **d. Default.** The Government may terminate the contract if the contractor fails to perform the work contracted.
- e. Termination for Convenience. The contract may be terminated at any time by the Government if it deems termination to be in its best interest, in which case the contractor will be compensated for work performed and for reasonable termination costs.
- **f. Disputes.** Any dispute concerning the contract which cannot be resolved by agreement shall be decided by the contracting officer with right of appeal.
- **g.** Contract Work Hours. The contractor may not require an employee to work more than eight hours a day or forty hours a week unless the employee is compensated accordingly (that is, receives overtime pay).
- **h. Equal Opportunity.** The contractor will not discriminate against any employee or applicant for employment because of race, color, religion, sex, or national origin.
- i. Affirmative Action for Veterans. The contractor will not discriminate against any employee or applicant for employment because he or she is a disabled veteran or veteran of the Vietnam era.
- **j.** Affirmative Action for Handicapped. The contractor will not discriminate against any employee or applicant for employment because he or she is physically or mentally handicapped.

- **k. Officials Not to Benefit.** No member of or delegate to Congress shall benefit from the contract.
- I. Covenant Against Contingent Fees. No person or agency has been employed to solicit or secure the contract upon an understanding for compensation except bona fide employees or commercial agencies maintained by the contractor for the purpose of securing business.
- **m. Gratuities.** The contract may be terminated by the Government if any gratuities have been offered to any representative of the Government to secure the contract.
- **n. Patent Infringement.** The contractor shall report each notice or claim of patent infringement based on the performance of the contract.
- **o. Military Security Requirements.** The contractor shall safeguard any classified information associated with the contracted work in accordance with applicable regulations.
- **p.** American Made Equipment and Products. When purchasing equipment or a product under the SBIR funding agreement, purchase only American-made items whenever possible.

5.14 Contractor Registration [NEW]

Before DoD can award a contract to a successful proposer under this solicitation, the proposer must be registered in the DoD Central Contractor Registration database. To register, see http://www.ccr.gov/ or call 1-888-227-2423.

5.15 Additional Information

- **a. General.** This Program Solicitation is intended for informational purposes and reflects current planning. If there is any inconsistency between the information contained herein and the terms of any resulting <u>SBIR</u> contract, the terms of the contract are controlling.
- **b. Small Business Data.** Before award of an SBIR contract, the Government may request the proposer to submit certain organizational, management, personnel, and financial information to confirm responsibility of the proposer.
- **c. Proposal Preparation Costs.** The Government is not responsible for any monies expended by the proposer before award of any contract.
- **d. Government Obligations.** This Program Solicitation is not an offer by the Government and does not obligate the Government to make any specific number of awards. Also, awards under this program are contingent upon the availability of funds.

- **e. Unsolicited Proposals.** The SBIR Program is not a substitute for existing unsolicited proposal mechanisms. Unsolicited proposals will not be accepted under the SBIR Program in either Phase I or Phase II.
- **f. Duplication of Work.** If an award is made pursuant to a proposal submitted under this Program Solicitation, the contractor will be required to certify that he or she has <u>not previously</u> been, nor is <u>currently</u> being, paid for essentially <u>equivalent work</u> by an agency of the Federal Government.
- **g. Classified Proposals.** If classified work is proposed or classified information is involved, the offeror to the solicitation must have, or obtain, security clearance in accordance with the National Industrial Security Program Operating Manual (NISPOM), DoD 5220.22-M. The manual is available on-line at http://www.dss.mil or in hard copy from:

Defense Security Service (DSS) 1340 Braddock Place Alexandria, VA 22314 Phone: (703) 325-5324

6.0 SUBMISSION OF PROPOSALS

An original plus (4) copies of each proposal or modification will be submitted, in a single package, as described below, unless otherwise stated by specific instructions in Section 8.0.

NOTE: EACH PROPOSAL MUST CONTAIN A COMPLETED PROPOSAL COVER SHEET AND COMPANY COMMERCIALIZATION REPORT (see Section 3.4b and n).

6.1 Address

Each proposal or modification thereof shall be submitted in sealed envelopes or packages addressed to that DoD Component address which is identified for the specific topic in that Component's subsection of Section 8.0 to this solicitation.

The name and address of the offeror, the solicitation number, the topic number for the proposal, and the time and date specified for proposal receipt must be clearly marked on the outside of the envelope or package. To protect your proposal against rough handling, damage in the mail, and the possibility of unauthorized disclosures, it is recommended that your proposal be double-wrapped and that both the inner and outer envelopes or wrappings be clearly marked.

Offerors using commercial carrier services shall ensure that the proposal is addressed and marked on the outermost envelope or wrapper as prescribed above.

Mailed or hand carried proposals must be delivered to the address indicated for each topic. Secured packaging is mandatory. The DoD Component cannot be responsible for the processing of proposals damaged in transit.

All copies of a proposal must be sent in the same package. Do not send separate <u>information</u> copies or several packages containing parts of the single proposal.

6.2 Deadline of Proposals

Deadline for receipt of proposals at the DoD Component is 3:00 p.m. local time, August 14, 2002. Any proposal received at the office designated in the solicitation

after the exact time specified for receipt will not be considered unless it is received before an award is made, and:

- (a) it was sent by registered or certified mail not later than August 7, 2002.
- (b) it was sent by mail or hand-carried (including delivery by a commercial carrier) and it is determined by the Government that the late receipt was due primarily to Government mishandling after receipt at the Government installation; or
- (c) it was sent by U.S. Postal Service Express Mail Next Day Service-Post Office to Addressee, not later than 5:00 p.m. at the place of mailing on August 13, 2002.

Note: There are no other provisions for late receipt of proposals under this solicitation.

The only acceptable evidence to establish the date of mailing of a late proposal sent either by registered or certified mail is the U. S. Postal Service postmark on the envelope or wrapper and on the original receipt from the U.S. Postal Service. Both postmarks must show a legible date or the proposal shall be processed as if mailed late. "Postmark" means a printed, stamped, or otherwise placed impression (exclusive of a postage meter machine impression) that is readily identifiable without further action as having been supplied and affixed by employees of the U. S. Postal Service on the date of mailing. Therefore, offerors or respondents should request the postal clerk to place a legible hand cancellation bull's-eye postmark on both the receipt and the envelope or wrapper. Acceptable evidence to establish the time of receipt at the Government installation includes the time/date stamp of the installation on the proposal wrapper, other documentary evidence of receipt maintained by the installation, or oral testimony or statements of Government personnel. The only acceptable evidence to establish the date of mailing of a late proposal sent by Express Mail Next Day Service-Post Office to Addressee is the date entered by the post office receiving clerk on the "Express Mail Next Day Service-Post Office to Addressee" label and the postmark on both the envelope or wrapper and on the original receipt from the U.S. Postal Service. Therefore, offerors should request

the postal clerk to place a legible hand cancellation bull's eye postmark on both the receipt and the envelope or wrapper.

Proposals may be withdrawn by written notice or a telegram received at any time prior to award. Proposals may also be withdrawn in person by an offeror or his authorized representative, provided his identity is made known and he signs a receipt for the proposal. (Note: the term telegram includes mailgrams.)

Any modification or withdrawal of a proposal is subject to the same conditions outlined above. Any modification may not make the proposal longer than 25 pages (excluding Company Commercialization Report). Notwithstanding the above, a late modification of an otherwise successful proposal which makes its terms more favorable to the Government will be considered at any time it is received and may be accepted.

6.3 Notification of Proposal Receipt

Proposers desiring notification of receipt of their proposal must complete and include a self-addressed stamped envelope and a copy of the notification form (Reference C) in the back of this brochure. If multiple proposals are submitted, a separate form and envelope is required for each. Notification of receipt of a proposal by the Government does not by itself constitute a determination that the proposal was received on time or not. The determination of timeliness is solely governed by the criteria set forth in Section 6.2.

6.4 Information on Proposal Status

Evaluation of proposals and award of contracts will be expedited, but no information on proposal status will be available until the final selection is made. However, contracting officers may contact any and all qualified proposers prior to contract award.

6.5 Debriefing of Unsuccessful Offerors

An unsuccessful offeror that submits a <u>written request</u> for a debriefing within <u>30 days</u> of being notified that its proposal was not selected for award will be provided a debriefing. The written request should be sent to the DoD organization that provided such notification to the offeror. Be advised that an offeror that fails to submit a timely request is not entitled to a debriefing, although untimely debriefing requests may be accommodated at the Government's discretion.

6.6 Correspondence Relating to Proposals

All correspondence relating to proposals should cite the SBIR solicitation number and specific topic number and should be addressed to the DoD Component whose address is associated with the specific topic number.

7.0 SCIENTIFIC AND TECHNICAL INFORMATION ASSISTANCE

7.1 DoD Technical Information Services Available

The Defense Technical Information Center (DTIC) provides background technical information services at no cost, which can assist SBIR/STTR participants in proposal preparation, product development, marketing and networking.

The DTIC SBIR/STTR web site provides the following free services at http://www.dtic.mil/dtic/sbir:

- 1. Public STINET and Web Enabled DROLS (WED): Access DTIC's online technical databases including 37,000 plus full-text downloadable documents.
- **2. OLTIPS** has bibliographies for each DoD SBIR and STTR topic
- **3. Technical Reports**: Up to ten hard copy technical reports are available at no cost from DTIC during an SBIR, or a combined SBIR/STTR, solicitation period. Additional reports can be charged to a credit card or deposit account.
- **4. TRAIL:** provides biweekly listings of new DTIC accessions matching the recipient's interests
- 5. SITIS: Interactive question and answer forum for specific technical questions concerning DoD topics, changes, and topic reference information.

DTIC is a major component of the DoD Scientific and Technical Information Program, making available technical information resulting from DoD-funded research and development (http://www.dtic.mil). DTIC also provides access to specialized information services. MATRIS is the focal point for information on manpower, training systems, human performance, and human factors (http://dtica.dtic.mil/). The Information Analysis Centers (IACs) are the DoD centers of expertise concerned with engineering, technical and scientific documents and databases worldwide (http://www.dtic.mil/iac/).

Call DTIC (or visit by prearrangement at the location

most convenient to you). ATTN: DTIC-SBIR

Defense Technical Information Center 8725 John J Kingman Road, Suite 0944

Ft. Belvoir, VA 22060-6218 Ph: (800) 363-7247 Fax: (703) 767-8228 Email: sbir@dtic.mil

www: http://www.dtic.mil/dtic/sbir

ATTN: DTIC-BPB

DTIC Northeastern Regional Office

DTIC-BOS 5 Wright Street Hanscom AFB Bedford, MA 01731-3012

Ph: (781) 377-2413 Fax: (781) 377-5627 Email: boston@dtic.mil

DTIC Southwestern Regional Office

ATTN: DTIC-BRNA

AFRL/VSIL/DTIC 3550 Aberdeen Ave, SE Kirtland AFB, NM 87117-5776

Ph: (505) 846-6797 Fax: (505) 846-6799 Email: <u>albuq@dtic.mil</u>

ATTN: DTIC-BPD

DTIC Midwestern Regional Office

Bldg. 196, Area B 2261 Monahan Way

Wright-Patterson AFB, OH 45433-7022

Ph: (937) 255-7905 Fax: (937) 656-7002 Email: dayton@dtic.mil

ATTN: DTIC-BPL

DTIC Western Regional Office

Bldg. 80

2420 Vela Way, Suite 1467 El Segundo, CA 90245-4659 Ph: (310) 363-8980 Fax: (310) 363-8972

Email: losangel@dtic.mil

7.2 Other Technical Information Assistance Sources

Other sources provide technology search and/or document services and can be contacted directly for service and cost information. These include:

National Technical Information Services

5285 Port Royal Road Springfield, VA 22161

Ph: (703) 605-6000 or (800) 553-6847

Fax: (703) 605-6900

Email: info@ntis.fedworld.gov

www: www.ntis.gov

University of Southern California

Office of Patents and Copyright Administration

3716 South Hope Street, Suite 313 Los Angeles, CA 90007-4344

Ph: (213) 743-2282 Fax: (213) 744-1832

www: www.usc.edu/academe/otl

Center for Technology Commercialization

1400 Computer Drive

Westborough, MA 01581-5043

Ph: (508) 870-0042 Fax: (508) 366-0101 www: www.ctc.org Great Lakes Technology Transfer Center/Battelle 25000 Great Northern Corporate Center, Suite 260 Cleveland, OH 44070

Ph: (440) 734-0094 Fax: (440) 734-0686 www: www.battelle.org/glitec/

Midcontinent Technology Transfer Center Texas Engineering Extension Service The Texas A&M University System 301 Tarrow

College Station, TX 77843-8000

Ph: (979) 845-2907 Fax: (979) 845-3559

www: www.teexweb.tamu.edu/tedd

Mid-Atlantic Technology Applications Center University of Pittsburgh 3400 Forbes Avenue Pittsburgh, PA 15260

Ph: (412) 383-2500 Fax: (412) 383-2595 www: www.mtac.pitt.edu

Southern Technology Application Center University of Florida 1900 SW 34th Street, Suite 206 Gainesville, FL 32608-1260

Ph: (352) 294-7822 Fax: (352) 294-7802 www: www.state.fl.us/stac/

Federal Information Exchange, Inc. 555 Quince Orchard Road, Suite 360 Gaithersburg, MD 20878

Ph: (301) 975-0103 Ph: (800) 875-2562 Fax: (301) 975-0109 www: www.rams-fie.com

7.3 DoD Counseling Assistance Available

Small business firms interested in participating in the SBIR Program may seek general administrative guidance from small and disadvantaged business utilization specialists located in various Defense Contract Management activities throughout the continental United States. These specialists are available to discuss general administrative requirements to facilitate the submission of proposals and ease the entry of the small high technology business into the Department of Defense marketplace. The small and disadvantaged business utilization specialists are expressly prohibited from taking any action which would give an offeror an unfair advantage over others, such as discussing or explaining the technical requirements of the solicitation, writing or discussing technical or cost proposals, estimating cost or any other actions which are the offerors responsibility as outlined in this solicitation. (See Reference D at the end of this solicitation for a complete listing, with telephone numbers, of Small and Disadvantaged Business Utilization Specialists assigned to these activities.)

7.4 State Assistance Available

Many states have established programs to provide services to those small firms and individuals wishing to participate in the Federal SBIR Program. These services vary from state to state, but may include:

- Information and technical assistance;
- Matching funds to SBIR recipients;
- Assistance in obtaining Phase III funding.

Contact your State Government Office of Economic Development for further information.

8.0 TECHNICAL TOPICS

Section 8 contains detailed topic descriptions outlining the technical areas in which DoD Components request proposals for innovative R&D from small businesses. Topics for each participating DoD Component are listed and numbered separately. At least 50 percent of the Navy, Air Force, and Chemical Biological Defense topics either are authored by a DoD acquisition program (e.g., New Attack Submarine, Abrams Tank) or are of significant interest to such a program, as noted in the text of the topic. These acquisition programs are potentially important end customers for innovative new products resulting from SBIR projects. Information on how to contact these programs is posted on the DoD SBIR/STTR Web Site (http://www.acq.osd.mil/sadbu/sbir/liaisons/liaisons.htm).

Each DoD Component Topic Section contains topic descriptions, addresses of organizations to which proposals are to be submitted, and special instructions for preparing and submitting proposals to organizations within the Component. Read and follow these instructions carefully to help avoid administrative rejection of your proposal.

Component Topic Sections	<u>Pages</u>
Army	ARMY
Navy	
Defense Advanced Research Projects Agency	DARPA
Missile Defense Agency	MDA
U.S. Special Operations Command	SOCOM
Office of the Secretary of Defense	OSD

Many of the topics in Section 8 contain references to technical literature or military standards, which may be accessed as follows:

- References with "AD" numbers are available from DTIC, by calling 800/DoD-SBIR or sending an e-mail message to sbir@dtic.mil, or using the Document Request form at http://www.dtic.mil/dtic/sbir/service_req.html. Newer reports may be available for download after searching http://stinet.dtic.mil.
- References with "MIL-STD" numbers are available from the Department of Defense Single Stock Part for Military Specifications, Standards, and Related Publications at http://www.dodssp.daps.mil (or using the DTIC STINET interface at http://stinet.dtic.mil/str/dodiss4_fields.html.
- Other references can be found in your local library or at locations mentioned in the reference. Check SITIS for additional availability information.